

Understanding Streamlined Solar Permitting Practices: A Primer

Webinar
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Award: U.S.DOE SETO SEEDSII-SES



ENERGY TECHNOLOGIES AREA (ETA)



Center for
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Today's Talk



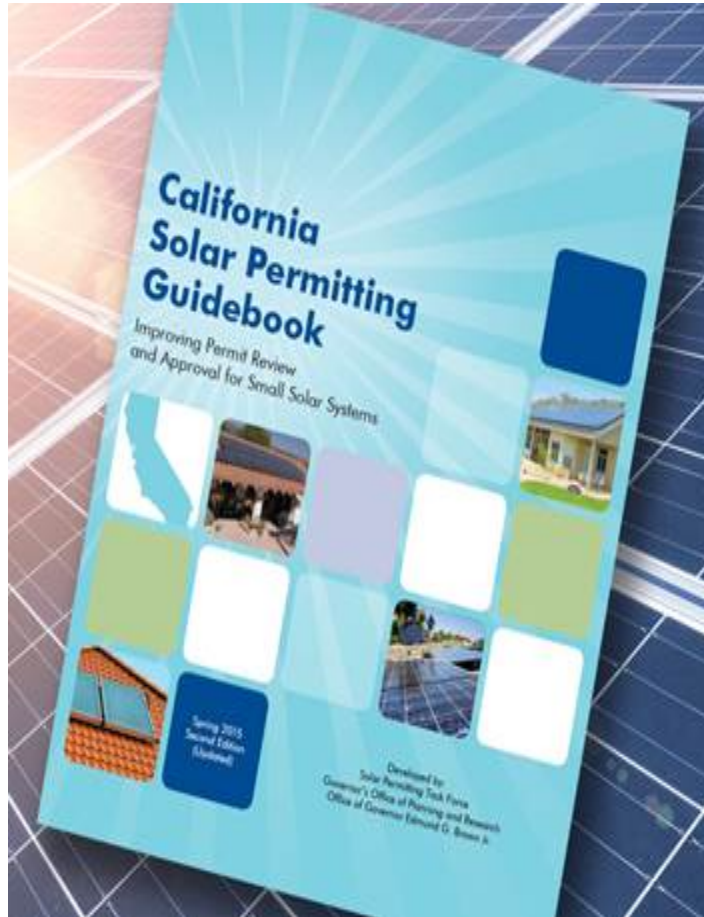
- Introduction
- A guide to the permitting, inspection, and interconnection process
- Streamlined solar permitting (SSP) practices
- Information on our current project
- Discussion

Introduction

The Permitting/Interconnection Problem

- The time it takes for a residential rooftop PV system to connect to the grid is often **long** and **uncertain**
 - **Delay length**: associated w/higher comparative costs of U.S. PV
 - **Delay uncertainty**: hurts customer satisfaction and subsequent lead generation
- Various streamlined solar permitting (SSP) practices have emerged but have not been widely adopted nationwide

California Experience



AB 2188 Implementation Report

A Review of Ordinances Adopted by Local Jurisdictions in California

July 2016

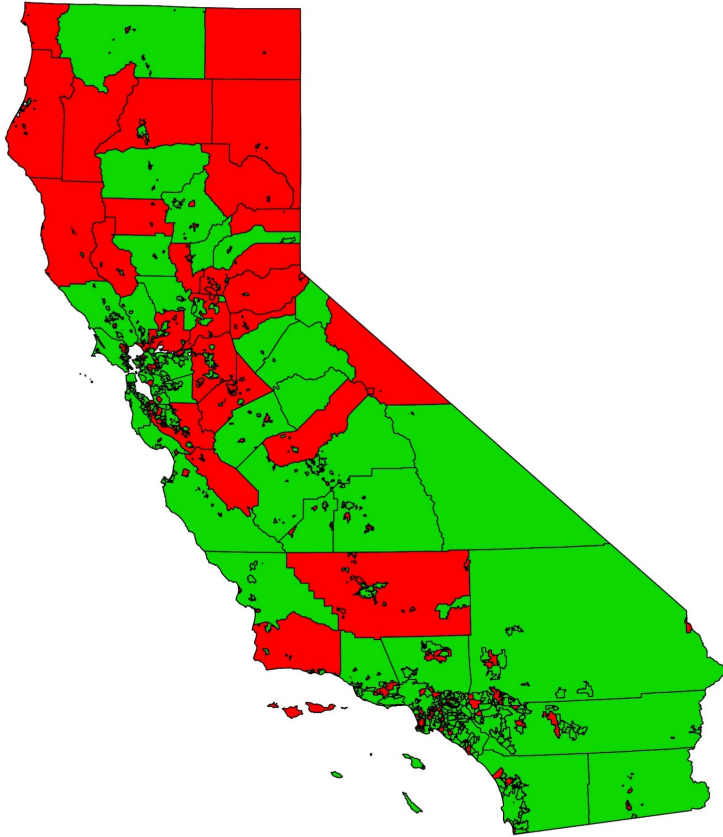
Prepared for
Center for Sustainable Energy

Prepared by
Energy Policy Initiatives Center, University of San Diego School of Law

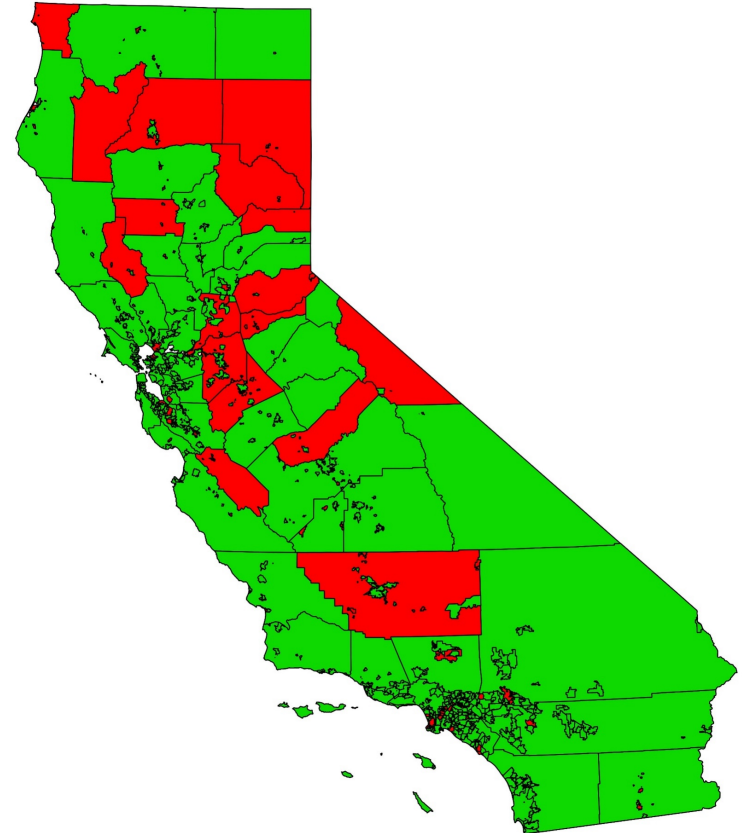


AB2188 Compliance

At Compliance Deadline



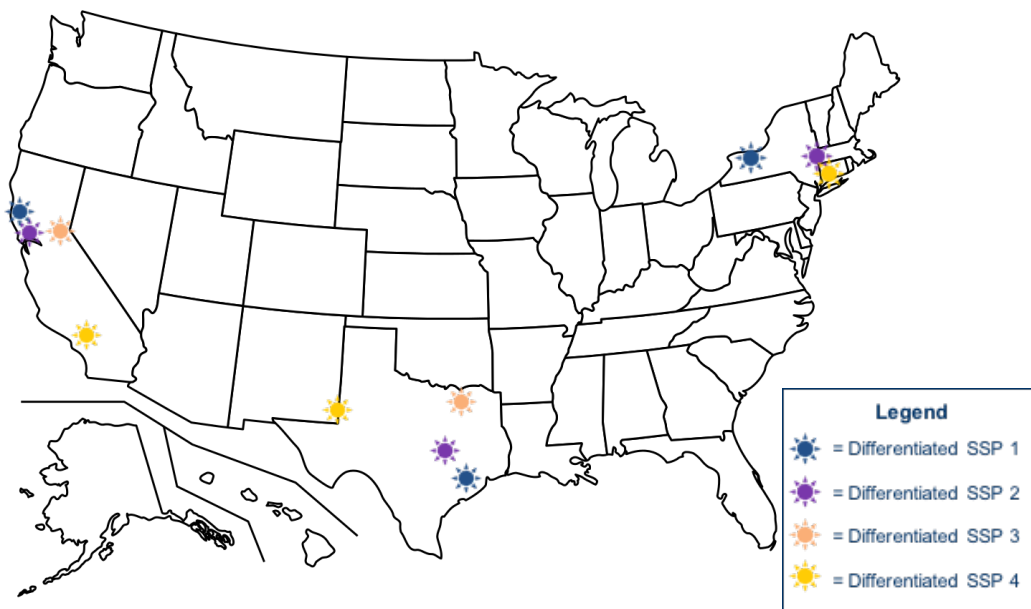
Almost Two Years After Compliance Deadline



Project Objective

Systematically design differentiated “mass customized” SSP practice combinations that:

- Suit different types of building departments, PV installers, and utilities
- Reduce the uncertainty and delays associated with full interconnection of residential rooftop PV systems



A guide to the permitting, inspection,
and interconnection process

Solar Permitting Actors



- **Values**
 - Revenue (function of quantity) - costs; customer acquisition, retention, satisfaction
- **Constraints**
 - Financial; not incumbent actors; knowledge varies by geography

Solar Permitting Actors



- **Values**
 - Protect public safety; maintain relationships with stakeholders; managing current and expected solar workload
- **Constraints**
 - Dillon Rule vs. Home Rule; model code editions/cycles; resources

Solar Permitting Actors



- **Values**
 - Maintain grid; managing current and expected solar workload
- **Constraints**
 - Utility regulation (for many); resources

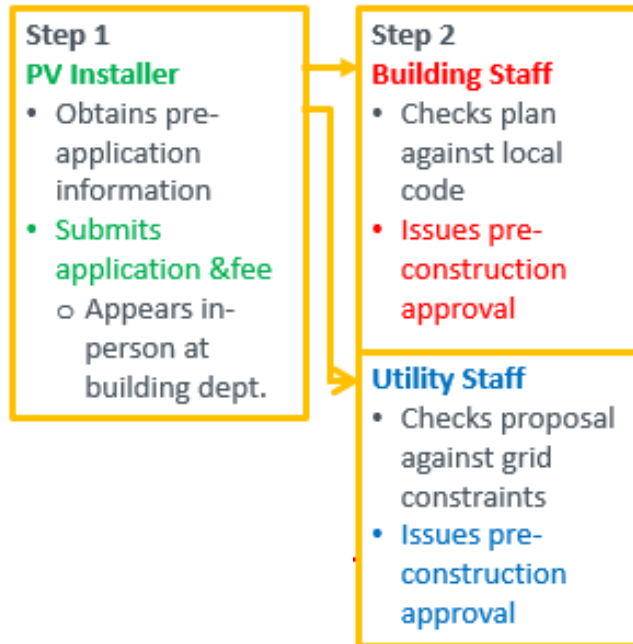
Solar Permitting and Interconnection Process

Step 1

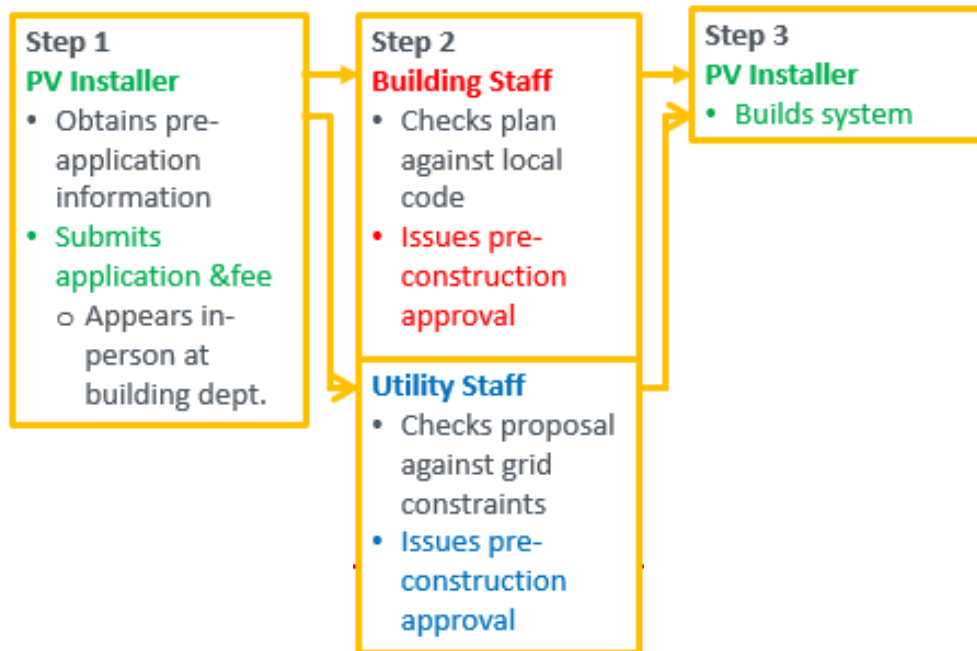
PV Installer

- Obtains pre-application information
- Submits application & fee
 - Appears in-person at building dept.

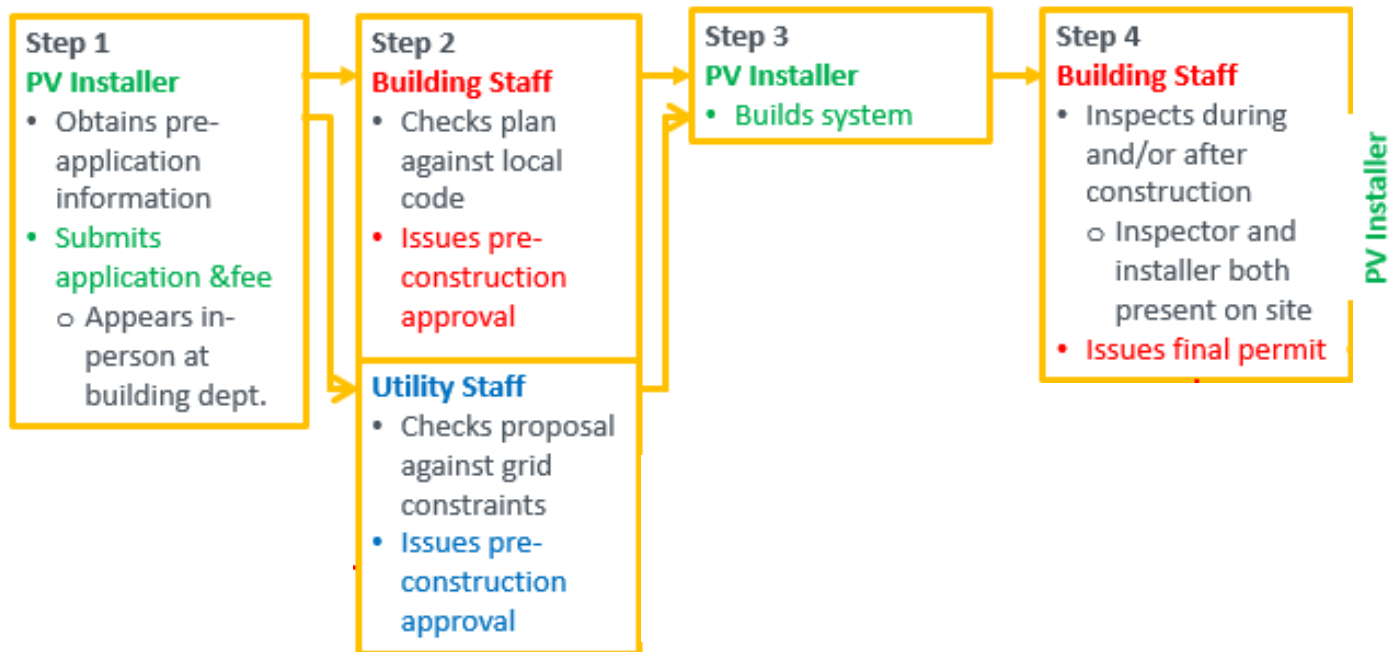
Solar Permitting and Interconnection Process



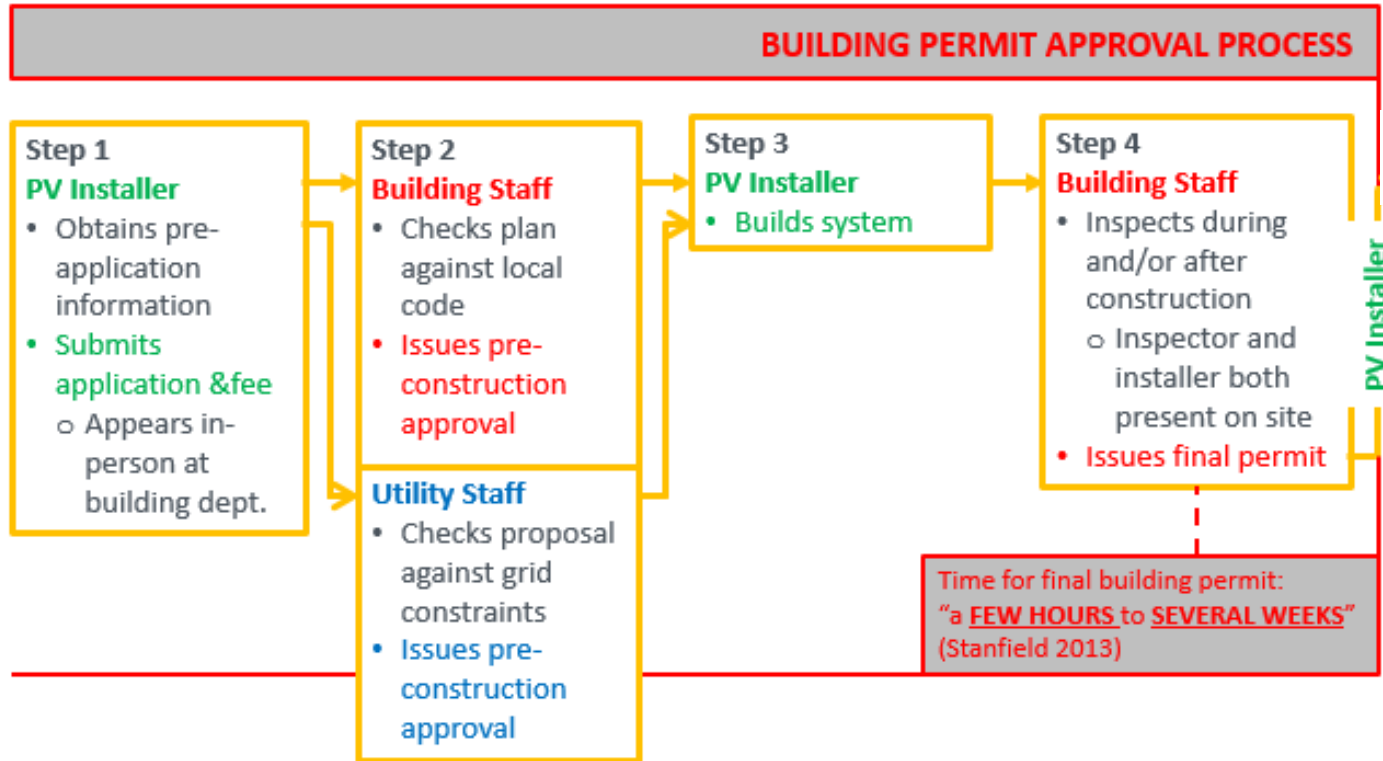
Solar Permitting and Interconnection Process



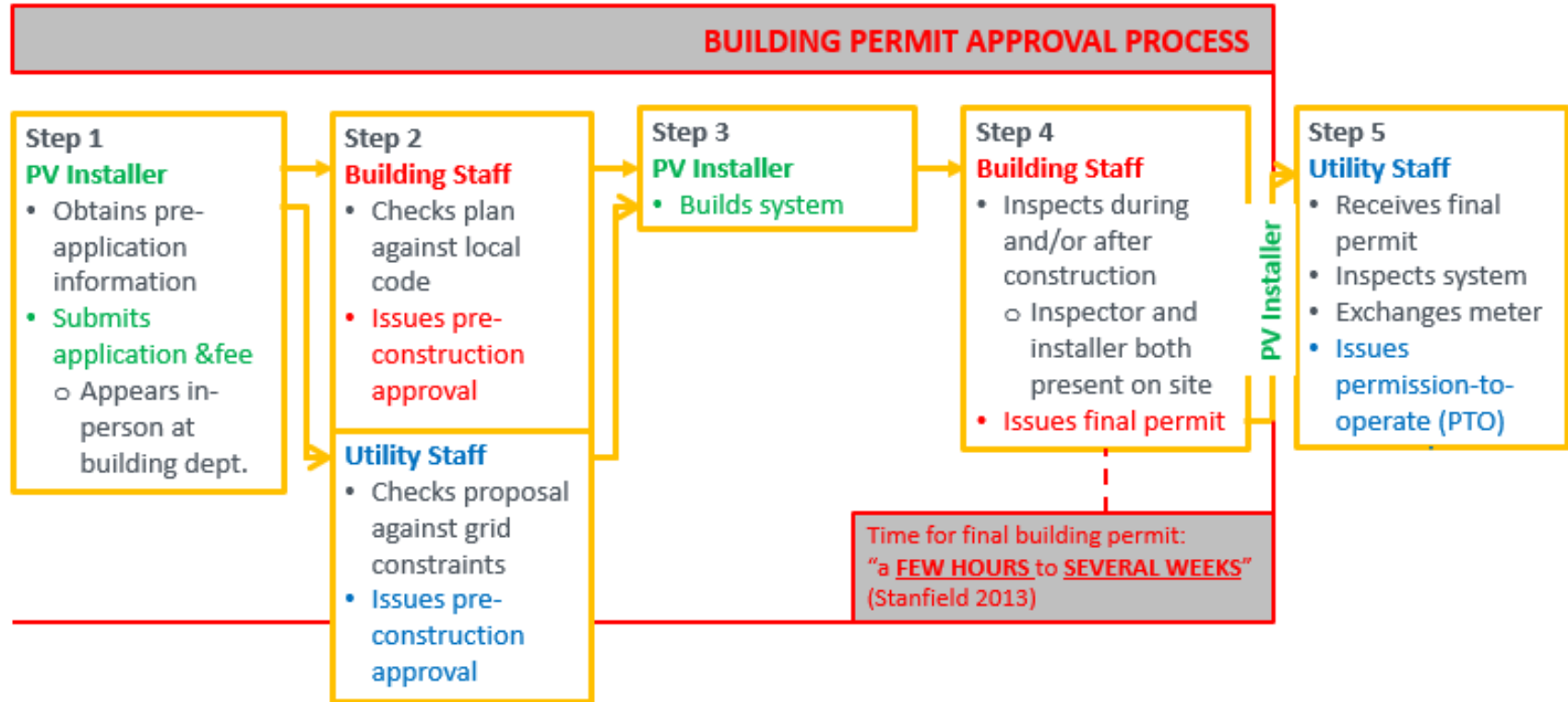
Solar Permitting and Interconnection Process



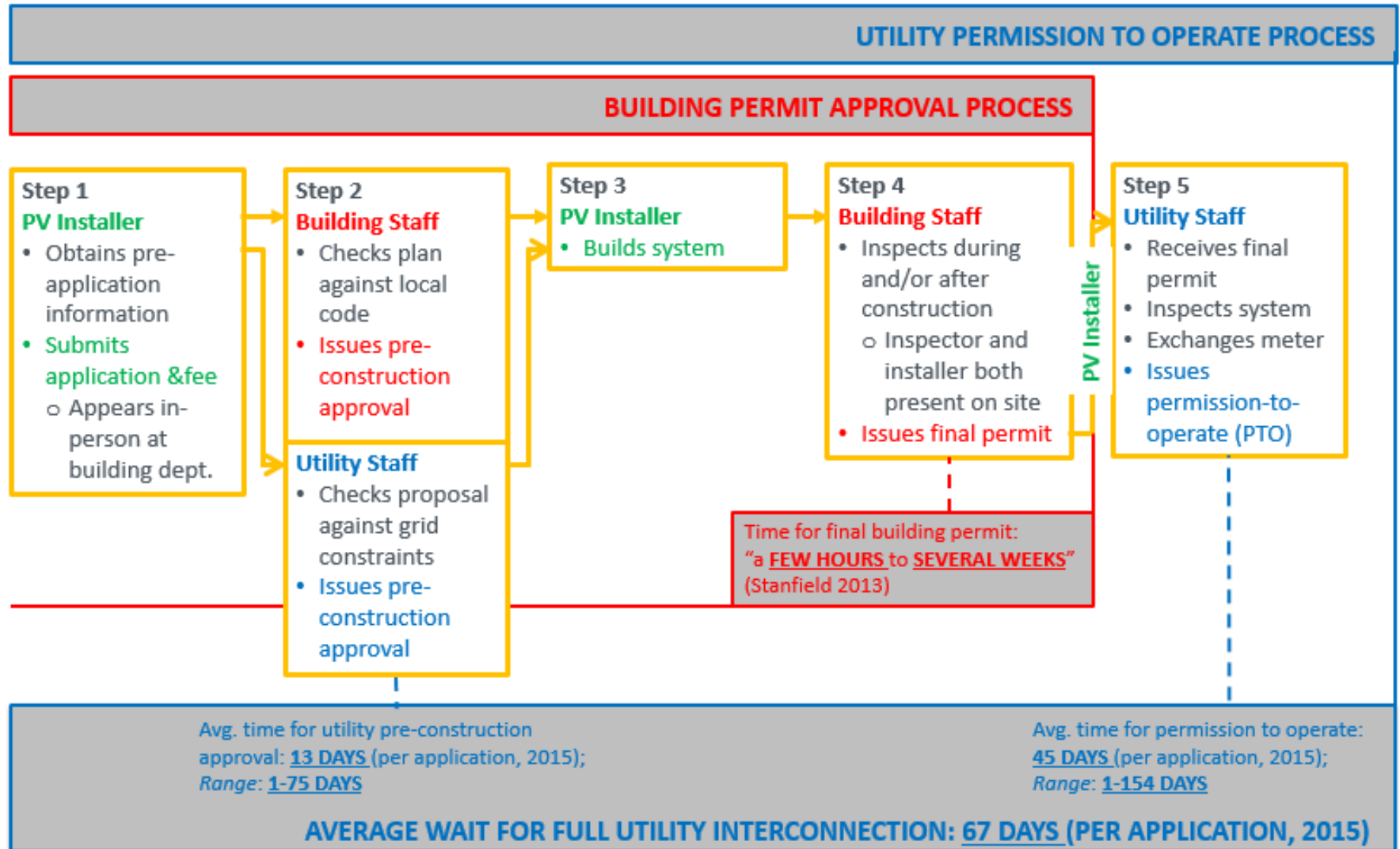
Solar Permitting and Interconnection Process



Solar Permitting and Interconnection Process



Solar Permitting and Interconnection Process



SSP reform practices

SSP Categories	Building Permit SSP Examples	Interconnection SSP Examples

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Expedited pathways	Expedited permitting for installations that meet certain criteria	Expedited interconnection for installations that meet certain criteria

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Time restriction(s)	Reduce allowable periods between stages of permit process; establish “standard processing window,” etc.	Set deadlines for phases of interconnection application review, meter exchange, PTO approval; enforce deadlines with financial penalties

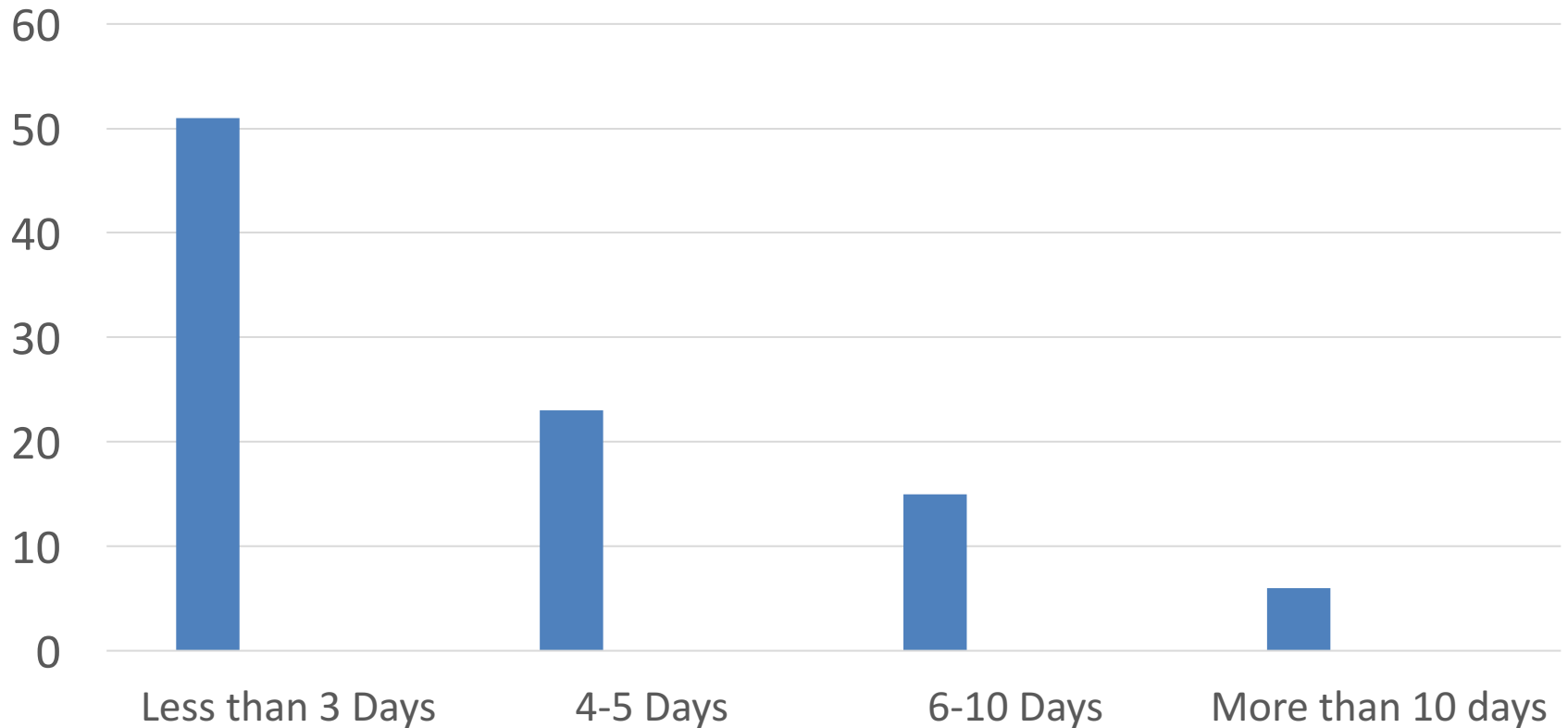
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Other	“Reasonable fees”; No community-specific licenses; Train permitting staff in solar	Meter exchange inventory control; Automatic screening for grid issues in online platform; Better management of building department paperwork

Descriptive Statistics on DOE Data

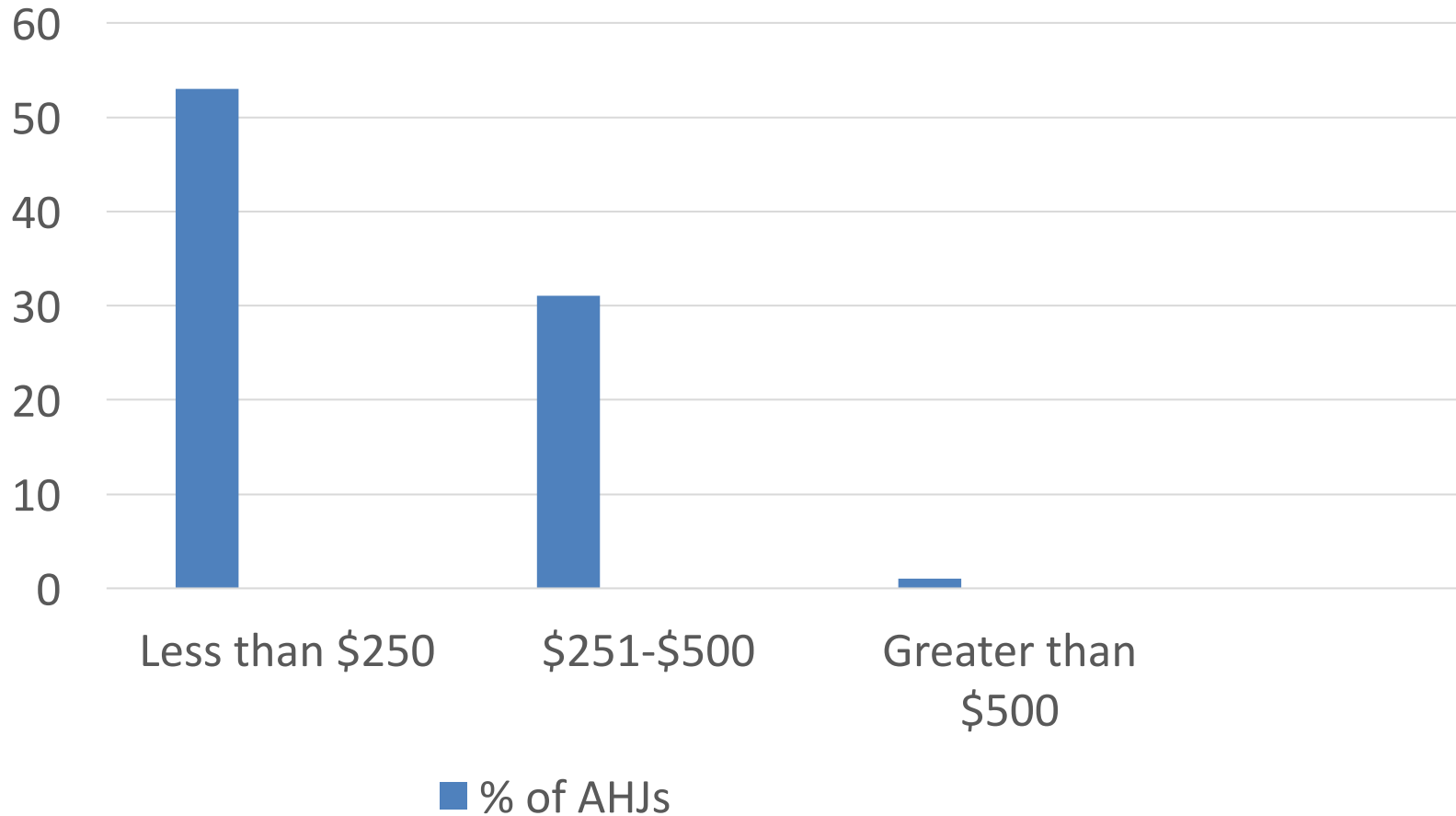
1st of 4 Slides on 281 AHJs Nationwide with forms of SSP

- 94% of AHJs allow PV installers to obtain an application online;
- 25% of AHJs allow online application submissions;
- 49% of AHJs do not have expedited processes for solar PVs, while 47% do (4% did not report)

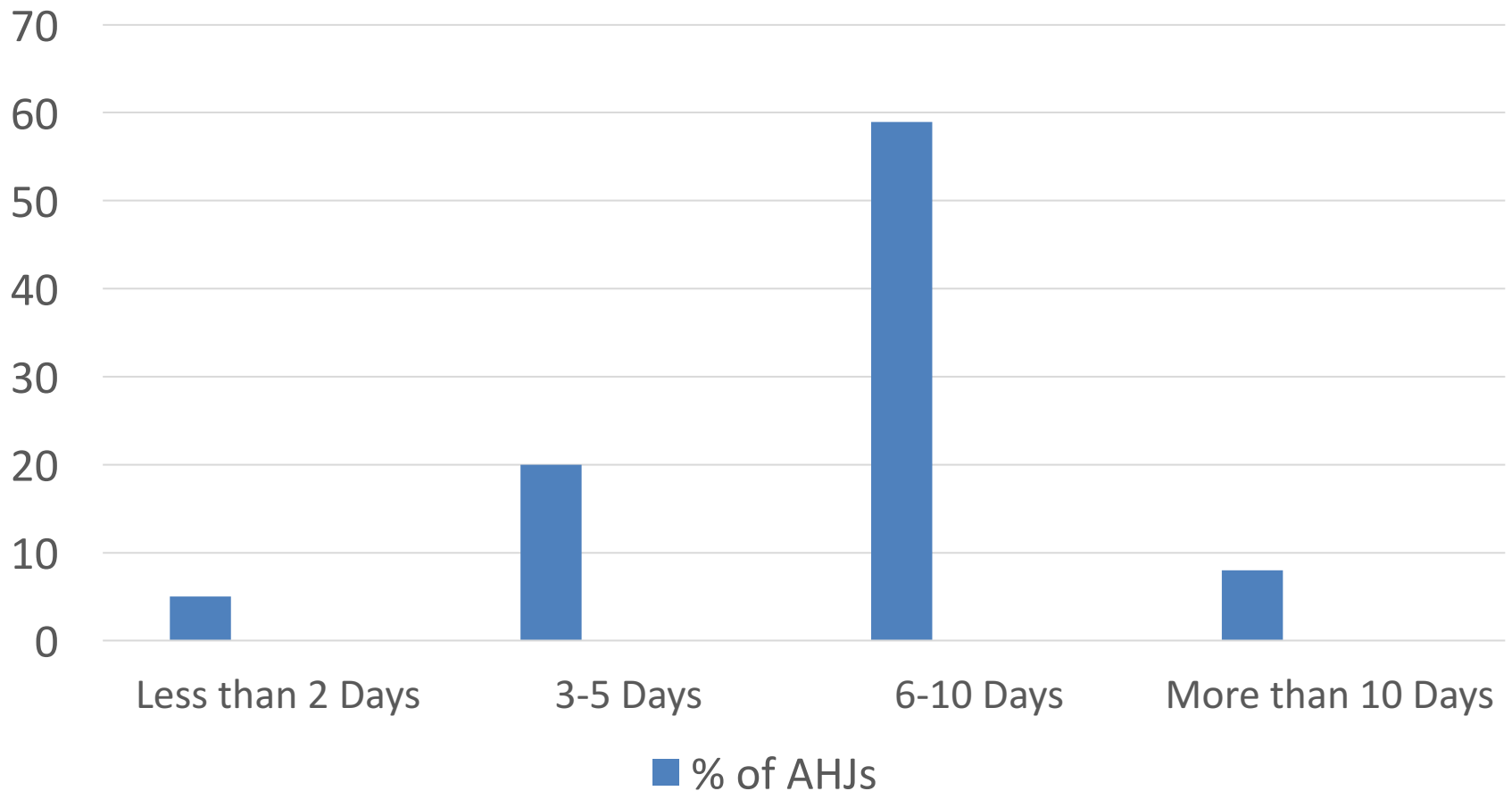
Average Response Time from Application Submission to AHJ Decision



Average Total Fees (for Building Permits)



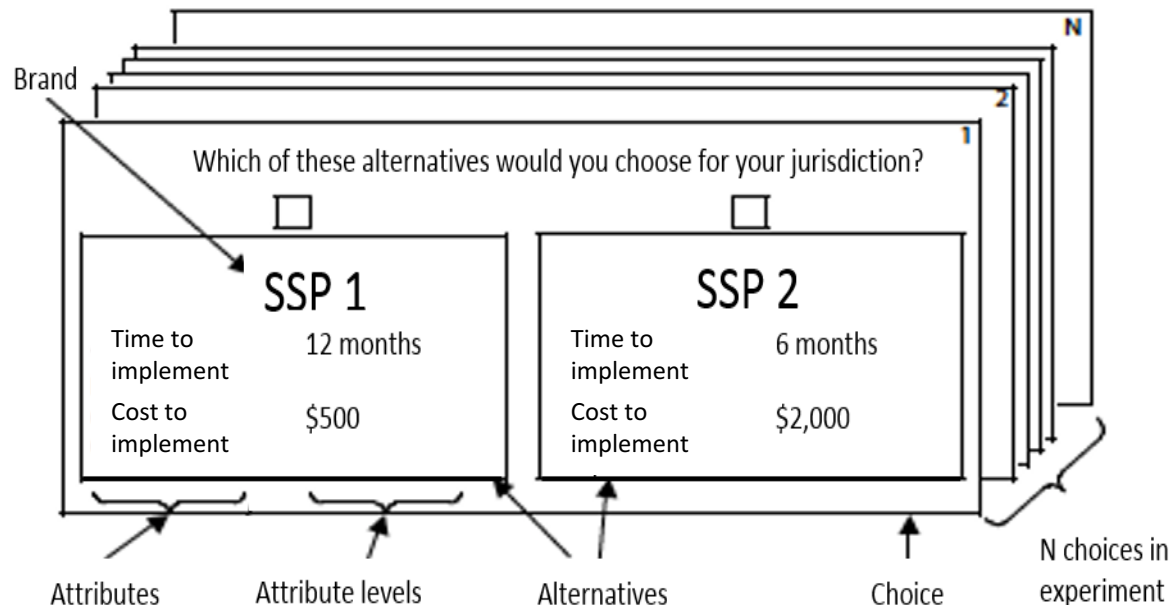
Time for Interconnection Application Completion



Information on our current project

Project Overview

- Uses discrete choice experiments (DCEs) to elicit actor preferences on alternative combinations of SSP attributes
 - DCEs to be conducted with building departments in California, as well as PV installers and utilities nationwide
- The analysis combines the DCE results with variables believed to be relevant to SSP adoption



Data Compilation Underway

Motivations to Adopt SSP

- Local factors for high PV demand (workload proxy)
 - Includes high solar value proposition, electric vehicle adoption, demographics
- Locality adjacent to high PV demand area(s)

Resources to Adopt SSP

- Financial status of AHJ, utility
- AHJ and utility relationship
- AHJ and utility administrative structure

Challenges to Adopt SSP

- Political
 - Proxy w/opposition to AB2188
- Public safety risks (AHJs)
- Grid constraints (utilities)

Opportunities for Local Choice re: SSP

- State of standardized SSP
 - Model code, State law or PUC interconnection rule
- Jurisdictional enforcement philosophy

Useful References

- Argetsinger, B. and B. Inskeep (2017). *Standards and Requirements for Solar Equipment, Installation, and Licensing and Certification: A Guide for States and Municipalities*. Clean Energy States Alliance (CESA). February 2017.
- Barnes, C., J. Barnes, B. Elder, and B. Inskeep (2016). *Comparing Utility Interconnection Timelines for Small-Scale Solar PV*. 2nd Edition. EQ Research.
- Burkhardt, J., R. Wiser, N. Darghouth, C.G. Dong, J. Huneycutt (2015). “Exploring the impact of permitting and local regulatory processes on residential solar prices in the United States.” *Energy Policy*, 78. pp. 102–112.
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- Russell, J.D. and A. Bostrom (2016). “Federalism, Dillon Rule, and Home Rule.” White paper by the American City County Exchange.
- Stanfield, S., K. Kapla, E. Schroeder McConnell, R. Haynes, and K. Kooles (2013). *Minimizing Overlap in PV System Approval Processes: Case Studies and Analysis*. Interstate Renewable Energy Council (IREC).
- Stanfield, S. and D. Hughes (2013). *Model Inspection Checklist for Rooftop PV Systems*. Interstate Renewable Energy Council (IREC).
- Detailed data on SSP across 281 AHJs nationwide:
https://docs.google.com/spreadsheets/d/19DVG AQZgUAp8a-dCejyR-PWlv_FHFFVCfbYblWaDA-0/edit?usp=sharing

Q&A and Follow-Up

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